PARISH OF ST OUEN ACCOUNTS AT 30 APRIL 2023

INDEX TO THE ACCOUNTS

FOR THE YEAR ENDED 30 APRIL 2023

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1st Floor, The Le Gallais Building 6 Minden Place, St Helier Jersey JE2 4WQ

INDEPENDENT AUDITOR'S REPORT TO THE PRINCIPALS AND ELECTORS OF THE PARISH OF ST OUEN

Opinion

We have audited the accounts of the Parish of St Ouen (the "Parish") for the year ended 30 April 2023 which comprise the General Income and Expenditure Account, the Roads Income and Expenditure Account, the Summary of Balances and notes to the accounts, including a summary of significant accounting policies. The accounts have been prepared in accordance with the accounting policies set out therein.

In our opinion, the accounts for the year ended 30 April 2023 have been prepared in accordance with the accounting policies as set out on page 9.

Basis for opinion

We conducted our audit in accordance with International Standards on Auditing (UK) (ISAs (UK)). Our responsibilities under those standards are further described in the Auditor's responsibilities for the audit of the accounts section of our report. We are independent of the Parish in accordance with the ethical requirements that are relevant to our audit of the accounts in the UK, including the FRC's Ethical Standard, and we have fulfilled our other ethical responsibilities in accordance with these requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

Emphasis of matter - basis of accounting

Without modifying our opinion, we draw attention to note 1 to the accounts, which describes the basis of accounting. The accounts are prepared for the purpose of presentation to the Parish Assembly, together with estimates of the funds required by the Parish, in accordance with Rates (Jersey) Law 2005. As a result, the accounts may not be suitable for another purpose.

Conclusions relating to going concern

In auditing the accounts, we have concluded that the Connétable's use of the going concern basis of accounting in the preparation of the accounts is appropriate.

Based on the work we have performed, we have not identified any material uncertainties relating to events or conditions that, individually or collectively, may cast significant doubt on the Parish's ability to continue as a going concern for a period of at least twelve months from when the accounts are authorised for issue.

Our responsibilities and the responsibilities of the Connétable with respect to going concern are described in the relevant sections of this report.

Other information

The other information comprises the information presented other than the accounts and our auditor's report thereon. The Connétable is responsible for the other information. Our opinion on the accounts does not cover the other information and we do not express any form of assurance conclusion thereon. Our responsibility is to read the other information and, in doing so, consider whether the other information is materially inconsistent with the accounts or our knowledge obtained in the audit or otherwise appears to be materially misstated. If we identify such material inconsistencies or apparent material misstatements, we are required to determine whether this gives rise to a material misstatement in the accounts themselves. If, based on the work we have performed, we conclude that there is a material misstatement of this other information, we are required to report that fact. We have nothing to report in this regard.



1st Floor, The Le Gallais Building 6 Minden Place, St Helier Jersey JE2 4WQ

INDEPENDENT AUDITOR'S REPORT TO THE PRINCIPALS AND ELECTORS OF THE PARISH OF ST OUEN (CONTINUED)

Responsibilities of the Connétable

The Connétable is responsible for the preparation of the accounts in accordance with applicable law and the Parish's own accounting policies. In preparing these accounts the Connétable is required to select suitable accounting policies and apply them consistently, make judgements and estimates that are reasonable and prudent and prepare the accounts on the going concern basis unless it is inappropriate to assume that the Parish will continue in operation.

The Connétable is responsible for keeping proper accounting records which show with reasonable accuracy at any time the financial position of the Parish. The Connétable, together with the Procureurs du Bien Public, is also responsible for safeguarding the assets of the Parish and hence for taking reasonable steps for the prevention and detection of fraud and other irregularities.

In preparing the accounts, the Connétable is responsible for assessing the parish's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting.

Auditor's responsibilities for the audit of the accounts

Our objectives are to obtain reasonable assurance about whether the accounts as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with ISAs (UK) will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these accounts.

Explanation as to what extent the audit was considered capable of detecting irregularities, including fraud:

Irregularities, including fraud, are instances of non-compliance with laws and regulations. We design procedures in line with our responsibilities, outlined above, to detect material misstatements in respect of irregularities, including fraud. The extent to which our procedures are capable of detecting irregularities, including fraud is detailed below:

During our audit we assessed the risk of material misstatement of the accounts as a result of non-compliance with relevant laws and regulations (irregularities), including fraud. Based on our understanding of the parish and its environment, together with discussion with senior management where appropriate, we were able to identify those laws and regulations which would have a direct effect on the accounts as well as those which may have an effect on amounts in the accounts, for instance through the imposition of fines or litigation. These included, but were not limited to Rates (Jersey) Law 2005 as well as general legislation applicable to a Parish's activity, such as Employment Law, Health and Safety Regulation and Data Protection requirements. The risks arising from these laws and regulations were discussed amongst the audit engagement team, including consideration as to how and where fraud might occur.

Based on our assessment, the Engagement Partner ensured that the audit engagement team was composed appropriately with suitable competence and capabilities in order to allow identification and recognition of non-compliance with laws and regulations. The risks identified were communicated to all engagement team members who remained alert during the course of the audit for any indication of irregularities, including fraud.



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INDEPENDENT AUDITOR'S REPORT TO THE PRINCIPALS AND ELECTORS OF THE PARISH OF ST OUEN (CONTINUED)

Auditor's responsibilities for the audit of the accounts (continued)

Our procedures in response to the risks identified included the following:

- Enquiry of management, including consideration of known or suspected instances of noncompliance with laws and regulation or fraud;
- Review all available minutes of meetings held by those charged with governance;
- Performing analytical procedures to identify any unusual or unexpected relationships that may indicate risks of material misstatement due to fraud;
- In common with all audits carried out under the ISAs(UK), we carried out procedures in response to the threat of management override, including those considering the appropriateness of journal entries and judgements made in making accounting estimates;
- Review for any changes to activities which the parish undertakes;

There are inherent limitations in the audit procedures above and, the further removed non-compliance with laws and regulations is from the events and transactions reflected in the accounts, the less likely we would become aware of it. In addition, the risk of not detecting material misstatement due to fraud is higher than detecting one resulting from error, as fraud may involve deliberate concealment by, for example forgery, collusion or intentional misrepresentations. We are not responsible for preventing non-compliance and cannot be expected to detect all non-compliance with laws and regulations.

A further description of our responsibilities for the audit of the accounts is located on the Financial Reporting Council's website at: www.frc.org.uk/auditorsresponsibilities. This description forms part of our auditor's report.

Use of our report

This report is made solely to the principals and electors of the Parish, as a body. Our audit work has been undertaken so that we might state to the Parish's principals and electors those matters we are required to state to them in an auditor's report and for no other purpose. To the fullest extent permitted by law, we do not accept or assume responsibility to anyone other than the Parish and the principals and electors of that Parish as a body, for our audit work, for this report, or for the opinions we have formed.

Alex Picot
Chartered Accountants

28 July 2023

GENERAL ACCOUNT

EVENINTURE	N - L -	Estimates 2023	Actual 2023	Actual 2022
EXPENDITURE	Note	£	£	£
PARISH ADMINISTRATION				
Salaries, social security and pension	_			
contributions	8	134,000	150,273	130,171
PECRS deficit repayments Printing and stationery		8,700	8,692 3,521	8,196
Notices		4,000 2,500	1,988	3,717 2,501
Assessment Committee		2,500	2,500	2,500
Connétable's expenses		2,000	2,000	2,000
Honorary Police		30,000	27,423	30,542
Comité des Connétables		10,700	10,580	9,975
Audit and accountancy		15,120	15,120	14,000
Postage and telephone Insurance		7,500 5,000	6,219 5,189	7,489 4,565
Computer expenses		16,000	14,434	18,282
Sundry and unforeseen expenses		3,000	6,832	4,654
Hospitality		4,000	3,307	415
Election Expense - net		-	357	-
Professional fees		2,000	-	9,830
Rate collection expenses		500	327	-
Data protection		5,000	2,625	5,193
Bank charges		5,500	6,263	5,326
		258,020	267,650 ———	259,356
CHARITARI E DONATIONE AND CRANTE				
CHARITABLE DONATIONS AND GRANTS St Ouen's Youth & Community Centre		15,000	15,000	15,000
1st St Ouen Scout Group		1,000	1,000	1,000
St Ouen's Football Club		1,000	1,000	1,000
St Ouen's Youth Club		1,000	1,000	1,000
Vinchelez Sports Club		1,000	1,000	1,000
Leoville Sports & Miniature Rifle Club		1,000	1,000	1,000
St. George's Church Club Other charitable donations and grants	2	1,000 19,000	1,000 19,000	1,000 19,000
Other Charitable donations and grants	2			
		40,000	40,000	40,000
REFUSE COLLECTION				
Wages, social security and pension contributions	8	127,000	157,238	118,085
Motor expenses and sundries		33,000	50,546	30,257
		160,000	207,784	148,342
MAINTENANCE AND IMPROVEMENT OF				
PARISH PROPERTY				
Parish Hall - Cleaning costs		11,500	12,019	11,228
Parish - General upkeep and maintenance	0)	38,000	46,753	38,297
Church - Trésor - expenditure (net of rent - £1,68 - employment costs	8) 8	57,000 1,000	69,265 703	53,812 924
Village upkeep	0	3,000	3,006	2,661
Clos Hacquoil upkeep		7,000	9,395	12,021
Fosse au Bois upkeep and maintenance		1,500	1,431	1,128
Recreation field maintenance		1,500	1,055	1,080
		120,500	143,627	121,151
Balance carried forward		578,520	659,061	568,849
		•	•	•

GENERAL ACCOUNT

N EXPENDITURE - continued	lote	Estimates 2023	Actual 2023 £	Actual 2022 £
Balance brought forward		578,520	659,061	568,849
YOUTH OFFICER		22,000	22,000	22,000
STREET LIGHTING		6,000	6,973	5,716
ROADS VOTE (page 6)		35,000	14,678	21,700
EXPENDITURE FOR THE YEAR EXCLUDING SPECIAL VOTES	l	641,520	702,712	618,265
SPECIAL VOTES Vehicle replacement fund Homes for the Elderly – repayment of loan Roads Reserve Fund Property Maintenance Fund Liberation Covid provision Platinum Jubilee Honorary Police – new recruits	4 4 4	20,000 22,500 10,000 1,000 2,000 - 2,000 - 57,500	20,000 22,500 10,000 1,000 3,583 - (1,561) - 55,522	20,000 22,500 20,000 5,000 - 1,203 - 9,369 - 78,072
TOTAL EXPENDITURE FOR THE YEAR		£699,020	£758,234	£696,337

ROADS ACCOUNT

		2023			2022
EXPENDITURE	Note	£	£	£	£
Resurfacing, re-instatement and maintenance of roads Wages, materials and sundries Cleaning		10,674 27,074 5,972		7,610 24,861 17,632	
INCOME			43,720		50,103
Firearms Driving licences Fines - proportion retained by Parish	3	1,565 21,787 5,690		1,200 25,243 1,960	
			29,042		28,403
NET EXPENDITURE FOR THE YEAR transferred to General Account (page 5)			£14,678		£21,700

GENERAL ACCOUNT

FOR THE YEAR ENDED 30 APRIL 2023

		2023		2022
INCOME	£	£	£	£
RATES Rates for the year 2022 56,401,050 quarters at 1.15p per quarter (2021 - 56,140,164 quarters at 1.15p per quarter)		648,612		645,612
Unpaid balances	(1,239)		(3,179)	
Adjustments, allowances and non-recoverables	(207)		(96)	
		(1,446)		(3,275)
		647,166		642,337
RATE SURCHARGES APPLIED		2,390		2,799
RATE ARREARS AND SURCHARGES RECEIVED		3,677		633
RETENTION OF ISLAND WIDE RATE SURCHARGE		1,709		1,883
SUNDRY INCOME Hire of Parish Hall Bank deposit interest Sundry income Dog licences Management fee – Homes	6,586 25,158 9,880 7,090 35,081	83,795 	2,953 1,629 10,170 6,610 17,159	38,521 £686,173
				2000,173

GENERAL ACCOUNT - SUMMARY FOR THE YEAR ENDED 30 APRIL 2023

	Estimates 2023 £	2023 £	2022 £
INCOME (page 7)	683,612	738,737	686,173
EXPENDITURE (page 5)	(699,020)	(758,234)	(696,337)
SURPLUS/(DEFICIT) FOR THE YEAR	(15,408)	(19,497)	(10,164)
BALANCE BROUGHT FORWARD	614,525	614,525	624,689
BALANCE CARRIED FORWARD	£599,117	£595,028	£614,525

SUMMARY OF BALANCES AT 30 APRIL 2023

			2023		2022
	Note	£	£	£	£
CURRENT ASSETS					
Debtors and prepayments Cash at bank and in hand			41,772 939,739		42,269 967,777
			981,511		1,010,046
CREDITORS: Amounts falling due within one year					
Sundry creditors and accruals		52,405		63,245	
			52,405		63,245
NET CURRENT ASSETS			929,106		946,801
DEFERRED INCOME					
Driving licences Rates in advance	3		91,074 32,385		99,126 30,273
			£805,647		£817,402
GENERAL ACCOUNT (page 7)			595,028		614,525
VEHICLE REPLACEMENT FUND	4		123,656		103,656
ROADS RESERVE FUND	4		58,333		57,621
PROPERTY MAINTENANCE FUND	4		28,630		41,600
			£805,647		£817,402

Approved by the Connétable on 27 July 2023

R Honeycombe	
	Connétable

NOTES TO THE ACCOUNTS

FOR THE YEAR ENDED 30 APRIL 2023

1. ACCOUNTING POLICIES

1.1 Basis of accounting

The accounts have been prepared under the historical cost convention, and in accordance with accounting policies selected by the Parish.

1.2 Income

The Parish rates are brought into account on a receipts basis. Income from ten year driving licences is apportioned over the period of the licence. Other income, including bank deposit interest, is credited when it is received.

1.3 Expenditure

Expenditure is accounted for on an accruals basis.

1.4 Parish Freehold Property

Land and buildings belonging to the Parish are not reflected in the balance sheet but are listed in note 5.

2. OTHER CHARITABLE DONATIONS

AND GRANTS	2023 £	2022 £
ABC Support Jersey	-	350
Acorn	600	400
Age Concern Jersey	400	400
Autism Jersey	350	350
Beresford Street Kitchen	400	400
Brook Jersey	350	350
Citizen's Advice	400	400
Community Savings	400	400
Dementia Jersey	750	750
Diabetes Jersey	350	350
Family Nursing and Home Care	4,000	4,000
Grace Trust Jersey	500	350
Headway (Jersey)	350	350
Jersey Association of Carers	350	350
Jersey Deaf Society	750	750
Jersey Heart Support Group	500	500
Jersey Hospice Care	4,000	4,000
Jersey MS Oxygen	350	350
Macmillan Cancer Support Jersey	600	600
Maison des Landes	1,950	1,950
Meals on Wheels	350	350
Relate	350	350
Samaritans	600	600
Shelter Trust	350	350
	£19,000	£19,000

NOTES TO THE ACCOUNTS

FOR THE YEAR ENDED 30 APRIL 2023

_	THICOME		LTOPNICEC
≺ .	IN(()MF =	DRIVING	LICENCES
J.	TITCOLLE	DISTATIO	LICLITCES

				2023		2022
			£	£	£	£
	Total receipts durin			20,410		25,935
	Add: Deferred incor	ne brought forward		99,126		100,663
	Less: Deferred inc	come carried forward		119,536		126,598
	Due within o		16,845		16,386	
	Due within t	two to eight years –	74,229		82,740	
				91,074		99,126
	Driving licence inco Less: Expenses	me		28,462 6,675		27,472 2,229
	Roads Account					
	Rodus Account			£21,787		£25,243
4.	RESERVES					
	VEHICLE REPLACE	EMENT FUND		2023		2022
				£		£
	Balance brought for			103,656		83,656
	Vote from General			20,000		20,000
	Balance carried for	ward		£123,656		£103,656
	ROADS RESERVE	FUND		2023		2022
				£		£
	Balance brought for			57,621		51,733
	Vote from General A Cost of road works			10,000		20,000 (10,619)
		- Les Charrieres		- (4.506)		(3,493)
	Road markings	– Reinstate bank along Le Mo	ont	(4,506) (4,782)		-
	Balance carried for	ward		£58,333		£57,621
	PROPERTY MAIN	TENANCE FUND		2023 £		2022 £
	Balance brought for	nward		41,600		36,600
	Transfer from Gene			1,000		5,000
	Repairs to clock tov	ver and rates office		(13,970)		
	Balance carried for	ward		£28,630		£41,600

5. **LAND AND BUILDINGS**

Parish Hall and sheds

Rectory

Clos du Mahaut (Homes for the Elderly)
Jardin de la Rue (Homes for the Elderly)

Fosse au Bois Shed

Parish Church and cemetery and car park area

Car park and land at rear of Parish Hall

Le Clos Hacquoil Land at Les Charrieres

NOTES TO THE ACCOUNTS

FOR THE YEAR ENDED 30 APRIL 2023

6. GOVERNMENT OF JERSEY PUBLIC EMPLOYEES CONTRIBUTORY RETIREMENT SCHEME

Pension costs

Certain employees of the Parish are members of the Public Employees Pension Fund ('PEPF'), which includes the Public Employees Contributory Retirement Scheme ('PECRS') and a career average revalued earnings (CARE) section known as the Public Employees' Pension Scheme (PEPS). The PECRS, whilst a final salary scheme, is not a conventional defined benefit scheme as the employer is not responsible for meeting any ongoing deficiency in the scheme. The PEPS is a career average revalued earnings scheme, but is not a conventional defined benefit scheme as the employer is not responsible for meeting any past service deficiency in the scheme. The pension funds are therefore accounted for as defined contribution schemes.

Since 1 January 2016 all new employees have been admitted into PEPS. Existing employees in the PECRS will transfer into PEPS on 1 January 2019 with the exception of members who are within 7 years of their normal retirement age on 31 December 2018 who will have the option to remain in PECRS. Contributions to the Scheme are at the rate of:

- 16% of salary in respect of each employee who is a member of the PECRS.
- 16% of pensionable earnings in respect of each employee who is an active member of the PEPS depending on length of service.

Salaries and emoluments in the general account include pension contributions for staff to this scheme amounting to £40,513 (2022 - £33,263).

The Parish also has a liability to meet its share of the pre-1987 debt of the PECRS, as do all participating employers. This arose from the restructuring of the PECRS arrangements with effect from 1 January 1988. The PECRS Council of Management formally determined the pre-1987 liability in September 2005 and in January 2006 the Parish was advised of the repayment schedule to meet the liability, which was deemed to have taken effect from January 2002. The PECRS actuary advised that the Parish's share of the liability was to be serviced by the payment of a monthly sum, starting in February 2006 and continuing until December 2083. Initially the monthly sum, which includes repayment of interest, was set at £366 and increases each January to an amount calculated by the actuary, but approximating to rises equal to the increase in pay of the PECRS membership. The monthly sum with effect from 1 January 2022 was £719 and from January 2023 was £735.

It is the Parish's accounting policy not to account for fixed assets or long-term liabilities. Therefore, the above mentioned gross pension liability for the pre-1987 debt and the related charge have not been recorded in the accounts at 30 April 2023. The Parish has agreed to meet this liability through an established repayment schedule, which would be in place even if the Parish has no participating members at the time. Under this schedule, payments made including interest incurred will be charged to the General Account in the year they are paid. In view of the agreed schedule the Constable and Procurers believe that the Parish is able to continue to meet all of its obligations as they fall due. Under the agreed scheme the Parish has the option to repay the full liability at any time.

7. **CONTINGENT LIABILITY**

The Parish has entered into an agreement with The Government of Jersey relating to the Government IT Computer Link. In the event of a claim by The Government of Jersey against the Parish of St Ouen, the Parish is liable for the first £4,362 of the claim.

NOTES TO THE ACCOUNTS

FOR THE YEAR ENDED 30 APRIL 2023

8. WAGES, SOCIAL SECURITY AND PENSION COSTS

Included in these accounts are wages, social security and pension costs relating to Parish employees. These costs are allocated to the various cost centres in the Parish based on the time spent by these employees in each of these areas. An analysis of these allocations is set out below:

	2023	2022
	£	£
Parish administration	150,273	130,171
Refuse collection	157,238	118,085
Village upkeep	2,606	2,621
Homes for the Elderly	3,689	2,670
Parish Hall – general upkeep and maintenance	22,297	19,365
Trésor	703	924
Clos Hacquoil Upkeep	6,600	10,435
Roads	20,967	18,896
Recreation field	655	680
		
	£365,028	£303,847

CHARITY ACCOUNTS

Charity Account		
	2023 £	2022 £
Balance brought forward at 1 May 2022	1,846	2,276
Bank interest Grants made in the year	- -	(430)
Balance carried forward at 30 April 2023	£1,845	£1,846
<u>Don Barreau</u>		
Don Barreau	2023 £	2022 £
Balance brought forward at 1 May 2022 Interest	283	283
Balance carried forward at 30 April 2023	£283	£283
Dan Wasterway		
Don Westaway	2023 £	2022 £
Balance brought forward at 1 May 2022 Interest	1,116	1,116
Balance carried forward at 30 April 2023	£1,116	£1,116
Don Gruchy		
	2023 £	2022 £
Balance brought forward at 1 May 2022	28,199	25,754
Field rents received Rates Interest	5,661 (44) 187	5,661 (42) 5
Expenses paid for beneficiaries Payments made to beneficiaries	(2,480)	(50) (3,130)
Balance carried forward at 30 April 2023	£31,524	£28,199
A E Le Boutillier bequest	2023 £	2022 £
Balance brought forward at 1 May 2022 Interest	100,578 1,938	119,295 555
Payments due at year end – Asphalt Village Green footpaths	-	(19,272)
Balance carried forward at 30 April 2023	£102,516	£100,578

ISLAND WIDE RATE

During the year the Parish was responsible for the collection of the Island Wide rate from the Parishioners of St Ouen and for payment of the sums collected to the Government of Jersey.

Set out below is a summary of the collections:

Island Wide Rate		£
2022 Island Wide Rate		477,682
Adjustments Non recoverable Outstanding	(256) (865)	
		(1,121)
		476,561
Balance to Government of Jersey - paid - payable	476,561 -	
		(476,561)
		<u>£</u> -
Surcharge		
2022 Net surcharge Less: Outstanding and non-recoverable		1,834 (125)
Balance retained as contribution towards collection costs		£1,709

The above summary is for information purposes only and does not form part of the audited accounts of the Parish.